



Escalation and Resolution Policy

Responding to professional disagreement in safeguarding children cases

Policy agreed	CSCP Quality Improvement Group
Date	April 2020
Review	Spring 2021



Croydon Safeguarding Children Partnership Escalation and Resolution Policy

Responding to professional disagreement and challenges in safeguarding

1 Introduction

Working Together to Safeguard Children 2018¹ sets out the expectations and requirements of what all organisations and practitioners should do to keep children safe, emphasising the need to focus on the needs of the child and work in partnership. Supporting and safeguarding children with identified needs is most effective when professionals work together to fulfil their specific and shared responsibilities for planning, interventions and decision making.

Within this it is recognised that working across organisational boundaries, and the crossing of different communities of practice will bring opportunities to safeguard children well; and also challenges. Amongst the most significant areas of challenge are understanding others' professional discourses and contexts (this may include language, vocabulary, processes etc.) and raising concerns if another agency's decision is considered to be poor or unsafe.

The importance of a culture which supports professional challenge cannot be underestimated. National and local serious case reviews have highlighted the importance of professionals challenging decisions to ensure the best outcomes for children and their families. Croydon SCRs have found that concerns about decisions made are often not followed up with robust professional challenge. Professional challenge is recognised as a positive activity and is a sign of good professional practice, a healthy organisation and an effective safeguarding system. Where there are differences and disagreements between agencies, a clear framework should be in place to ensure that timely and effective resolutions are made.

2 Purpose and Scope

The purpose of this policy is to explain what to do when any professional has a concern or disagreement with another agency's decision or action related to a child. Its aim is to ensure that the focus is kept on the child's safety and well-being through promoting a culture of professional challenge and providing framework for timely and effective resolutions.

Working Together 2018 states that 'clear escalation policies for staff to follow when their child safeguarding concerns are not being addressed within their organisation or by other agencies' should be in place. Similarly, Keeping Children Safe in Education² promotes that - 'if, after a referral, the child's situation does not appear to be improving, the referrer should consider following the local escalation procedures'. This policy therefore relates to the multi-agency children's workforce working with children and families receiving support and services at Early Help, Child in Need, Child Protection and Looked After Children. This policy should be read in conjunction with the London Child Protection Procedures, Part B1 Chapter 11 'Professional Conflict Resolution'.

¹ Working Together 2018

² Keeping children safe in education 2018 Part One



This policy does not replace the need for single agency dispute resolution procedures which should be in place to manage disputes on decisions between internal services (such as Children's Social Care CERPs).

Nor is this policy a complaint policy – if there is a complaint about professional conduct or a particular single agency policies should be followed. If the complaint is about the decisions of the Croydon Safeguarding Children Partnership, it should be directed to the CSCP Executive Group who should alert the CSCP Independent Scrutineer.

This Escalation and Resolution Policy, promotes both an informal (Stages 1- 2) and formal (Stages 3 - 5) approach to resolving issues which arise

3 Definition

Problem resolution is an integral part of joint working to safeguard children, and professional challenge is a fundamental part of professional responsibility. In this context, escalation and resolution is about raising concerns or challenging decisions about practice or actions which, according to those holding the concerns, may significantly impact the protection and well-being of the child(ren).

Occasionally situations may arise when professionals within an agency consider that the decision made by professionals from another agency is not an adequate or a safe decision. Many professional challenges will be resolved on an informal basis by contact between the professionals and agencies involved.

However, drift arising out of professionals' differences should be avoided; unresolved concerns should be addressed using this policy.

Disagreements and difficulties could arise in a number of areas, but are most likely to arise around:

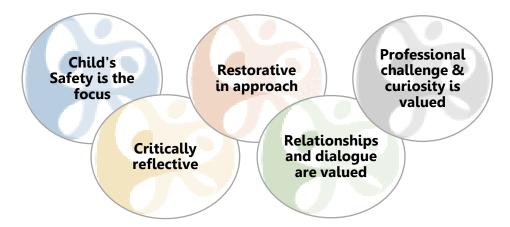
- Deciding levels of safeguarding and protection needs
- Roles and responsibilities of agencies
- Quality and progression of plans at Early Help, Child in Need, Child Protection or for Looked After Children
- Professional vocabulary and communication issues
- Understanding professional perspectives.

In some instances, finding a way forward may not include changes to original decisions. However through raising concerns and improving shared understanding through effective dialogue, the overall quality and robustness of the decisions will be greater.



4 Principles and Stages of Escalation

The policy applies the following principles to help ensure that best practice is upheld, these should be applied to both informal (Stages 1-2) and formal (Stages 3-5) approaches to resolving disputes:



- The child's safety is the focus Disputes should never leave a child at risk; disputes should be raised in a timely manner and at the earliest opportunity. Maintaining an outcome focus on making the child safer, rather than focussing on processes promotes openness between and amongst the professional network.
- Restorative in approach Maintaining a principle of restorative approach helps create behaviours which are respectful of relationships, helping achieve effective and positive dialogue. An understanding of shared responsibility can be strengthened through ensuring everyone's voice is heard and different positions understood; when all professional views and expertise are shared best outcomes for a child can be generated.
- Professional curiosity and challenge are valued—By maintaining an open stance to receive and provide information the act of asking questions of other professionals and responding to questions can help avoid assumptions, reduce defensiveness and encourage a move away from 'knowing positions'. At all stages it should be considered that whilst decisions may not change, any challenge to those decisions will be of benefit to the quality and robustness of those decisions.
- Critically reflective Where differences and disputes arise, or difficulties in complex and 'stuck' cases it is important that critical reflective practice is upheld. Different professions and disciplines will hold particular theories of knowledge, practice, and opinion on what action is required. This policy, supports convening a shared reflective and purposeful discussion to inquire and map professionals' views, approaches and interventions on the case. The CSCP supports use of a multi-agency reflective group consultation, to help unpick the presenting challenges and difficulties with the intention of achieving improved coherence of the issues and agreement of a way forward (Appendix A).
- Relationships and dialogue are valued Across and between the child and family's network it is important that professional relationships are established and maintained through effective dialogue, especially at points of transition and hand-over. Where differences, disputes or difficulties arise direct and active dialogue should be prioritised to enable shared perspectives, exchange of information and ensure the inclusion of the professional network in making decisions.



CSCP Escalation & Resolution Policy Resolving disagreements in safeguarding—stages of escalation

- of harm whilst disputes are being resolved with resolutions focussed on the child's needs
- In all cases the agency holding concerns should discuss with their concerns with their line manager/safeguarding lead. If the concerns remain Stage 1 should be applied.
- Each stage should be completed within 7 working days or less, with all effort made to resolve at the earliest opportunity
- Concerns should be specific and evidenced based and accurately recorded on the child's record. Discussions and outcomes of disagreements should be recorded.
- It should always be clear that no child is at immediate risk A multi-agency group reflective consultation should be actively considered at Stage 3, this is for cases which are stuck or matters are proving difficult to resolve
 - The CSCP has responsibility to identify practice and procedural issues, the Escalation Notification Form (App B) should be used and submitted at Stages 3, 5 and 5 as appropriate
 - The principles of this policy underpin this policy and should be used when raising concerns
 - These processes may not fit neatly into all agencies management structures; the principles and processes should be applied as best as possible.

Stage 1

Discussion between front line workers



Any professional concerned about a decision/action should contact the professional who made the decision/action. Often differences are based on misunderstanding of agency policy or lack of communication and as such can be resolved quickly and informally.

If the matter cannot be resolved — concerns should be discussed between the team/operational managers of each agency.

Stage 2

Discussion between team or operational managers



Each agency team/operational manager to discuss concerns and evidence, what outcome they would like to achieve and negotiate a resolution. The aim should be to reach agreed action for the child.

If unresolved the case should be escalated to the service managers or named safeguarding leads. Feedback should be given to all parties.

Stage 3

Escalate to Service Managers or Named Safeguarding Lead



Escalate to relevant Service Managers/Named Safeguarding Leads to agree a way forward. A multiagency reflective group consultation or at minimum a case meeting should be held involving relevant staff to find an agreed resolution. Whether resolved or not, lead agency manager should notify the CSCP of identified policy/practice issues using Escalation Notification Form.

If unresolved the case should be escalated to senior managers. Feedback should be given to all parties.

Stage 4

Escalate to senior managers or designated safeguarding leads



Escalate to the relevant senior management (minimum HoS) or Designated Safeguarding Lead for review and discussion to achieve a resolution and address known barriers. Lead agency should update the Escalation Notification Form of remaining issues or outcome.

If unresolved the case should be escalated to the CSCP Executive for a final decision. Feedback should be given to all parties.

Stage 5

Escalate to Safeguarding **Partners** Executive



Escalate to the CSCP Executive who will determine a way forward—this may include conflict resolution, further legal advice, independent review etc. At this stage the outcomes for the child should be clear and issues relating to policy and practice should be taken forward. The Executive will notify the CSCP Independent Scrutineer.

The lead agency will update the Escalation Notification Form.

Feedback should be given to all parties.



5 Recording and reporting

At all stages, a record should be kept on the child's record within each agency's case management systems. In particular this must include written communication about agreed outcomes and how outstanding issues will be pursued.

The CSCP will report on specific issues or recurring themes relating to practice and policy issues. This data will be collated from submitted Escalation Notification Forms (appendix B) and will be referred to the Quality Improvement Group for its recommendations on which aspects of practice or policy should be addressed. This data will also be used within the Annual Report.

6 Policy Review

This policy will be reviewed annually by the CSCP Quality Improvement Group.

Last updated and agreed April 2020 Next review due Spring 2021



APPENDIX A

Multi-Agency Reflective Group Consultation

A Multi-agency reflective group consultation can be requested when there is disagreement and/or a case is stuck due to challenges and complexities. Engaging in such a consultation creates space for dialogue which can help improve understanding between professional practices, give clarity to contexts and understanding what's important to different practices; and explore ways forward.

Process

- A service manager involved with the case should request a multi-agency reflective group consultation via the CSCP Manager by emailing <u>CSCP@croydon.gov.uk</u>
- A multi-agency reflective group consultation will be facilitated by Children's Social Care Systemic Lead
- The structure of the session will be drafted by the facilitator of the session and agreed by the group. These might include:
 - 1. ... Agreed principles for the session
 - 2. ... What's required of professionals preparation beforehand
 - 3. ... Agencies' present summary of dilemmas and concerns with clarifying questions
 - 4. ... Facilitated discussion exploring impact, perspectives, positions, possibilities etc
 - 5. ... Making sense of situation, identifying patterns and possibilities
 - 6. ... Building hypotheses
 - 7. ... Agreeing actions linked to hypotheses
 - 8. ... Agreeing evaluation and review.



APPENDIX B

Escalation Notification to Croydon Safeguarding Children Partnership

The purpose of this template is to capture detail of significant or recurring practice or policy issues. In capturing this detail, the CSCP Quality Improvement Group³ will agree a response to make improvements – this may relate to a process, policy or practice issue. Use of this policy will be reported on annually.



When to complete this form:

- This form should be used at Stage 3, and subsequently updated if moving to
- Stages 4 and 5
- Completed forms should be saved locally and relevant information should be added to the child's record
- Do not include full family details, use family initials only
- Completed forms should be emailed securely to <u>CSCP@croydon.gov.uk</u>
- If printing this form, expand all fields before printing.

Details of person completing notification					
Name					
Role					
Agency					
Email					
Date					

Stage 3 - complete

Stage 3	This should be completed in all cases where Stage 3 has been reached, it should be submitted whether issue is resolved or not. If unresolved Stage 4 should be followed.
	ription of your concerns dates, evidence of need, key procedural issue/disagreement, summary of interventions to date)

Is it resolved?	Yes	Decision/Outcome						
		Summary of key						
		learning						
		Date						
Is it resolved?	No	Please complete for notification in section	_	4 of this	policy	and	submit	updated

³ CSCP Quality Improvement Group is a multi-agency partnership group



Stage 4 – complete as required

Stage 4	This should be completed in all cases where Stage 3 has been reached, it should be submitted whether issue is resolved or not. If unresolved Stage 4 should be followed.					
D : ()						
Brief description of your concerns						
(incl. key c	ates, evidence of need, key procedural issue/disagreement, summary of interventions to date)					

Is it resolved?	Yes	Decision/Outcome					
		Summary of key					
		learning					
		Date					
Is it resolved?	No	Please complete for notification in section	4 of this	policy	and	submit	updated

Stage 5 – complete as required

Date

Stage 5 Outline concerns and evidence Outline request to CSCP Executive Group	
Partnership Executive Decision/Outcome	
Summary of key learning to date	

Submit - CSCP@croydon.gov.uk

Completed forms should be emailed securely to the CSCP Manager at CSCP@croydon.gov.uk